

**POLICY 8160**  
**ETHICS**  
**BOARD OF EDUCATION OF CHARLES COUNTY**  
*[replacing current Policy 8160]*

**Section 1. Applicability and definitions.**

- (a) This chapter applies to members of the Board of Education, candidates to be members of the Board of Education, school officials, and employees of the Charles County school system.
- (b) (1) In this chapter, the following terms have the meanings indicated.
  - (2) “Gift”:
    - i. Means the transfer of any service or thing of economic value regardless of form without adequate and lawful consideration; and
    - ii. Does not include a political campaign contribution regulated under Elections Article, Annotated Code Maryland.
  - (3) “Official” includes a member of the Board of Education, an employee of the school system or Board of Education, and the Superintendent.

**Section 2. Violations of Policy**

- (a) Any individual alleging a violation of this policy may file a complaint with the Charles County Board of Education Ethics Panel. The complaint shall be made under oath and shall allege a violation of this policy.
- (b) Upon receipt, the complaint shall be reviewed by the Panel, and if the Panel determines that the complaint’s allegations, if true, could reasonably constitute a violation of the policy, the Panel shall take appropriate action and issue written recommendations to the Board of Education.
- (c) After receiving the Panel’s written recommendations, the Board may take any reasonable action the Board determines necessary, including:
  - (1) Accepting or rejecting all or part of the Panel’s recommendation;
  - (2) Forwarding information to the State Board of Education for appropriate action against a Board member;
  - (3) Forwarding information to the State Superintendent for appropriate action against the Superintendent;

- (4) Requesting the Superintendent to make appropriate recommendations concerning the discipline or discharge of an employee;
  - (5) Making public any information the Board deems proper;
  - (6) Any other reasonable action the Board determines necessary.
- (d) Any complaints received by and any recommendations made by the Ethics Panel will be confidential to the extent allowed by law, unless made public by majority vote of the Board.

### **Section 3. Charles County Board of Education Ethics Panel**

- (a) There is a Charles County Board of Education Ethics Panel consisting of five members appointed by the Board of Education.
- (b) The Board shall appoint a member of the Panel to serve as Chairman of the Panel.
- (c) Members of the Panel must be eligible to vote in Charles County.
- (d) One member of the Panel shall be an attorney licensed to practice in the State of Maryland but shall not be considered the Ethics Panel's attorney.
- (e) Panel members shall not be current members of the Board; candidates for the Board; officials, employees, contractors, or students of Charles County Public Schools; owners of or persons employed by a business entity doing business with the Board; any person registered with the Board as a lobbyist; or spouses of such persons.
- (f) Panel members shall serve four-year terms and may be reappointed. The terms begin on July 1 prior to the regular election of Charles County Board of Education members. Panel members serve until replaced.
- (g) The Board shall appoint a new Panel member to fill any vacancy on the Panel for the remainder of the unexpired term.
- (h) The Panel shall be assisted in carrying out the responsibilities specified in this policy by the Superintendent of Schools, or the Superintendent's designee, who shall see that needed legal, technical, and clerical assistance is provided to the Panel.
- (i) The Panel shall:
  - (1) Interpret the policy and advise persons subject to them as to their application, including:

- i. directly receiving requests for advisory opinions from persons subject to the policy as to the applicability of the provisions to them;
  - ii. meeting in person and developing requested advisory opinions in a timely manner;
  - iii. publishing and making available to all persons affected by the policy copies of advisory opinions, with the identity of any person deleted;
  - iv. reporting in a timely manner to the Board of Education as to any request received and advisory opinion developed, with the identity of any person deleted, along with any recommendations for changes to or needed clarification of the policy;
- (2) Receive any complaint concerning any alleged violation of the policy, in which case the Panel, in a timely manner, shall:
- i. meet in person to review the complaint;
  - ii. determine if more information is required concerning the complaint, in which case the Panel may take necessary steps to conduct an initial investigation to acquire more information;
  - iii. determine after any needed investigation if there is a reasonable basis for believing a violation has occurred;
  - iv. provide a written recommendation to the Board to dismiss the complaint if the Panel determines after any needed investigation that there is no violation, or there exist insufficient facts to determine a violation;
  - v. provide to the subject of the complaint an opportunity for a hearing if the Panel determines after any needed investigation that there may be a violation, in which case the following process shall be used:
    - a. the hearing shall be informal;
    - b. the purpose of the hearing shall be to allow the subject of the complaint the full opportunity to provide to the Panel in writing and/or in person any responses to the allegations and other necessary information;

- c. the subject of the complaint may be represented by an attorney or other representative;
  - d. the subject of the complaint shall be allowed to present witnesses and other evidence;
  - e. the subject of the complaint may be asked to respond to questions from the Panel;
  - f. the Panel may call additional witnesses if deemed necessary, in which case the subject of the complaint may cross-examine those witnesses;
  - g. the Panel may request additional information from other sources if deemed necessary;
  - h. the hearing shall be closed except to the subject of the complaint, his or her representative, any witnesses, and any individuals deemed appropriate by the Panel;
- vi. develop a final written report of the Panel's finding of facts, conclusions of law, and recommendations concerning any complaint not previously recommended for dismissal;
  - vii. provide to the Board Chairperson its final written report, at which time the Board Chairperson shall distribute the report to all Board members as soon as practicable; and
  - viii. ensure that all actions taken by the Panel regarding any complaint received be considered confidential, except as directed by the Board.

(3) Receive and maintain all forms required to be filed under this policy;

(4) Annually review all forms required to be filed under this policy:

- i. to ensure that the forms were properly completed by individuals required to do so and to contact those individuals who have not complied with the filing requirement;
- ii. to report in writing to the Board any individual who refused to properly complete the required forms in a timely manner upon request, or whose forms raised questions concerning the individual's compliance with this policy; and

- iii. to report in writing to the Board by July 1 of each year the Panel's determination whether the forms were properly completed by those individuals required to do so, and a statement concerning the overall compliance with this policy by individuals required to complete the forms.
- (5) Provide access to all forms filed with the panel, as required and provided for by the Maryland Public Information Act; and
  - (6) Conduct, at the request of and in cooperation with the Board and Superintendent, informational programs regarding the purposes and applications of the policy.

#### **Section 4. Conflicts of interest.**

- (a) In this section, "qualified relative" means a spouse, parent, child, or sibling.
- (b) Participation.
  - (1) Except as permitted by Board of Education policy or in the exercise of an administrative or ministerial duty that does not affect the disposition or decision in the matter, an official may not participate in:
    - i. Any matter in which, to the knowledge of the official, the official or a qualified relative of the official has an interest; or
    - ii. Any matter in which any of the following is a party:
      - a. A business entity in which the official has a direct financial interest of which the official may reasonably be expected to know;
      - b. A business entity for which the official or a qualified relative of the official is an officer, director, trustee, partner, or employee;
      - c. A business entity with which the official or, to the knowledge of the official, a qualified relative of the official is negotiating or has any arrangement concerning prospective employment;
      - d. A business entity that is a party to an existing contract with the official or, to the knowledge of the official, a qualified relative of the official, if the contract reasonably could be expected to result in a conflict between the private interests of the official and the school system or Board of Education duties of the official;

e. An entity doing business with the Board of Education or school system, in which a direct financial interest is owned by another entity in which the official has a direct financial interest, if the official may be reasonably expected to know of both direct financial interests; or

f. A business entity that:

1. The official knows is a creditor or obligee of the official or a qualified relative of the official with respect to a thing of economic value; and

2. As a creditor or obligee, is in a position to directly and substantially affect the interest of the official or qualified relative of the official.

(2) An official who is disqualified from participating under paragraph (1) of this subsection shall disclose the nature and circumstances of the conflict and may participate or act if:

i. The disqualification leaves a body with less than a quorum capable of acting;

ii. The disqualified official is required by law to act; or

iii. The disqualified official is the only person authorized to act.

(c) Employment and financial interests.

(1) Except as permitted by policy of the Board of Education when the interest is disclosed or when the employment does not create a conflict of interest or appearance of conflict, an official may not:

i. Be employed by or have a financial interest in an entity that is:

a. Subject to the authority of the school system or Board of Education; or

b. Negotiating or has entered a contract with the school system or Board of Education; or

ii. Hold any other employment relationship that would impair the impartiality or independence of judgment of the official.

(2) This prohibition does not apply to:

- i. An official whose duties are ministerial, if the private employment or financial interest does not create a conflict of interest or the appearance of a conflict of interest, as permitted in accordance with policies adopted by the Board of Education; or
  - ii. Subject to other provisions of regulation and law, a member of the Board of Education in regard to a financial interest or employment held at the time of the oath of office, if the financial interest or employment was disclosed on the financial disclosure statement filed with the certificate of candidacy to be a candidate to be a member of the Board.
- (d) Post-employment. A former official may not assist or represent any party other than the Board of Education or school system for compensation in a case, contract, or other specific matter involving the Board of Education or the school system if that matter is one in which the former official significantly participated as an official.
- (e) Contingent compensation. Except in a judicial or quasi-judicial proceeding, an official may not assist or represent a party for contingent compensation in any matter before or involving the Board of Education or the school system.
- (f) Prestige of office.
  - (1) An official may not intentionally use the prestige of office or public position for the private gain of that official or the private gain of another.
  - (2) This subsection does not prohibit the performance of usual and customary constituent services by a member of the Board of Education without additional compensation.
- (g) Gifts.
  - (1) An official may not solicit any gift.
  - (2) An official may not directly solicit or facilitate the solicitation of a gift, on behalf of another person, from an individual lobbyist.
  - (3) An official may not knowingly accept a gift from a person that the official knows or has reason to know:
    - (i) Is doing business with or seeking to do business with the school system or Board unit with which the official is affiliated;
    - (ii) Is subject to the authority of the school system or Board of Education;
    - (iii) Is a regulated lobbyist with respect to matters within the jurisdiction of the official; or

- (iv) Has financial interests that may be substantially and materially affected, in a manner distinguishable from the public generally, by the performance or nonperformance of the school system duties of the official.
- (4)
- (i) This paragraph does not apply to a gift:
    - a. That would tend to impair the impartiality and independence of judgment of the official receiving the gift;
    - b. Of significant value that would give the appearance of impairing the impartiality and independent judgment of the official; or
    - c. Of significant value that the recipient official believes or has reason to believe is designed to impair the impartiality and independent judgment of the official.
  - (ii) Notwithstanding paragraph (3) of this subsection, an official may accept:
    - a. Meals and beverages consumed in the presence of the donor or sponsoring entity;
    - b. Ceremonial gifts or awards that have insignificant monetary value;
    - c. Unsolicited gifts of nominal value that individually do not exceed \$20 in cost or a series of gifts totaling \$100 or less from or on behalf of any one person;
    - d. Trivial items of informational value;
    - e. Reasonable expenses for food, travel, lodging, and scheduled entertainment of the official at a meeting which is given in return for the participation of the official in a panel or speaking engagement at the meeting;
    - f. Gifts of tickets or free admission extended to members of the Board of Education to attend a charitable, cultural, or political event, if the purpose of the gift or admission is a courtesy or ceremony extended to the Board of Education;
    - g. A specific gift or class of gifts which the Panel exempts from the operation of this subsection upon a finding, in writing, that acceptance of the gift or class of gifts would not be detrimental to the impartial conduct of the business of the school system or

Board of Education and that the gift is purely personal and private in nature;

- h. Gifts from a person related by blood or marriage, or any other individual who is a member of the household of the official; or
- i. An honorarium for speaking to or participating in a meeting, provided that the offering of the honorarium is in no way related to the school system or Board position of the official.

(h) Disclosure of confidential information. Other than in the discharge of his official duties, an official may not disclose or use confidential information that the official acquired by reason of the official's public position and that is not available to the public for the economic benefit of the official or the economic benefit of another person.

(i) Procurement.

(1) An individual or person that employs an individual who assists the school system or Board of Education in the drafting of specifications, an invitation for bids, or a request for proposals for a procurement may not submit a bid or proposal for that procurement, or assist or represent another person, directly or indirectly, who is submitting a bid or proposal for the procurement.

(2) This section does not apply to individuals providing descriptive literature, sole source procurements, and written comments solicited by the procuring unit of the school system.

**Section 5. Financial disclosure — members of the Board of Education and candidates to be members of the Board of Education.**

(a) This section applies to all members of the Board of Education and candidates to be members of the Board of Education.

(b) Except as provided in subsection (d) of this section, a member of the Board or candidate to be a member of the Board shall file the financial disclosure statement required under this subsection:

(1) On a form provided by the Panel;

(2) Under oath or affirmation; and

(3) With the Panel or the office designated by the Panel.

(c) Deadlines for filing statements.

(1) An incumbent official shall file a financial disclosure statement annually no later than April 30 of each year for the preceding calendar year.

- (2) An official who is appointed to fill a vacancy in an office for which a financial disclosure statement is required and who has not already filed a financial disclosure statement shall file a statement for the preceding calendar year within 30 days after appointment.
- (3)
  - (i) An individual who, other than by reason of death, leaves an office for which a statement is required shall file a statement within 60 days after leaving the office.
  - (ii) The statement shall cover:
    - a. The calendar year immediately preceding the year in which the individual left office, unless a statement covering that year has already been filed by the individual; and
    - b. The portion of the current calendar year during which the individual held the office.
- (d) Candidates to be members of the Board of Education.
  - (1) Except for an official who has filed a financial disclosure statement under another provision of this section for the reporting period, a candidate to be a member of the Board of Education shall file a financial disclosure statement each year beginning with the year in which the certificate of candidacy is filed through the year of the election.
  - (2) A candidate to be a member of the Board of Education shall file a statement required under this section:
    - (i) In the year the certificate of candidacy is filed, no later than the filing of the certificate of candidacy;
    - (ii) In the year of the election, on or before the earlier of April 30 or the last day for the withdrawal of candidacy; and
    - (iii) In all other years for which a statement is required, on or before April 30.
  - (3) A candidate to be a member of the Board of Education:
    - (i) May file the statement required under §6(d)(2)(i) of this chapter with the Board of Election Supervisors with the certificate of candidacy or with the Panel prior to filing the certificate of candidacy; and
    - (ii) Shall file the statements required under §6(d)(2)(ii) and (iii) of this chapter with the Panel or the office designated by the Panel.
  - (4) If a candidate fails to file a statement required by this section after written notice is provided by the Board of Election Supervisors at least 20 days

before the last day for the withdrawal of candidacy, the candidate is deemed to have withdrawn the candidacy.

- (5) The Board of Election Supervisors may not accept any certificate of candidacy unless a statement required under this section has been filed in proper form.
- (6) Within 30 days of the receipt of a statement required under this section, the Board of Election Supervisors shall forward the statement to the Panel, or the office designated by the Panel.

(d) Public record.

- (1) The Panel or office designated by the Panel shall maintain all financial disclosure statements filed under this section.
- (2) The Panel or office designated by the Panel or Board shall make financial disclosure statements available during normal office hours, for examination and copying by the public subject to reasonable fees and administrative procedures established by the Panel or the Board.
- (3) If an individual examines or copies a financial disclosure statement, the Panel or the office designated by the Panel shall record:
  - (i) The name and home address of the individual reviewing or copying the statement; and
  - (ii) The name of the person whose financial disclosure statement was examined or copied.
- (4) Upon request by the individual whose financial disclosure statement was examined or copied, the Panel or the office designated by the Panel shall provide the individual with a copy of the name and home address of the person who reviewed the individual's financial disclosure statement.

(e) Retention requirements. The Panel or the office designated by the Panel shall retain financial disclosure statements for four years from the date of receipt.

(f) Contents of statement.

- (1) Interests in real property.
  - (i) A statement filed under this section shall include a schedule of all interests in real property wherever located.
  - (ii) For each interest in real property, the schedule shall include:
    - a. The nature of the property and the location by street address, mailing address, or legal description of the property;

- b. The nature and extent of the interest held, including any conditions and encumbrances on the interest;
- c. The date when, the manner in which, and the identity of the person from whom the interest was acquired;
- d. The nature and amount of the consideration given in exchange for the interest or, if acquired other than by purchase, the fair market value of the interest at the time acquired;
- e. If any interest was transferred, in whole or in part, at any time during the reporting period, a description of the interest transferred, the nature and amount of the consideration received for the interest, and the identity of the person to whom the interest was transferred; and
- f. The identity of any other person with an interest in the property.

(2) Interests in corporations and partnerships.

- (i) A statement filed under this section shall include a schedule of all interests in any corporation, partnership, limited liability partnership, or limited liability corporation, regardless of whether the corporation or partnership does business with the school system or Board of Education.
- (ii) For each interest reported under this paragraph, the schedule shall include:
  - a. The name and address of the principal office of the corporation, partnership, limited liability partnership, or limited liability corporation;
  - b. The nature and amount of the interest held, including any conditions and encumbrances on the interest;
  - c. With respect to any interest transferred, in whole or in part, at any time during the reporting period, a description of the interest transferred, the nature and amount of the consideration received for the interest, and, if known, the identity of the person to whom the interest was transferred; and
  - d. With respect to any interest acquired during the reporting period:
    - 1. The date when, the manner in which, and the identity of the person from whom the interest was acquired; and

2. The nature and the amount of the consideration given in exchange for the interest or, if acquired other than by purchase, the fair market value of the interest at the time acquired.

(iii) An individual may satisfy the requirement to report the amount of the interest held under item (ii)(B) of this paragraph by reporting, instead of a dollar amount:

a. For an equity interest in a corporation, the number of shares held and, unless the corporation's stock is publicly traded, the percentage of equity interest held; or

b. For an equity interest in a partnership, the percentage of equity interest held.

(3) Interests in business entities doing business with the school system or Board of Education.

(i) A statement filed under this section shall include a schedule of all interests in any business entity that does business with the school system or Board of Education, other than interests reported under paragraph (2) of this subsection.

(ii) For each interest reported under this paragraph, the schedule shall include:

a. The name and address of the principal office of the business entity;

b. The nature and amount of the interest held, including any conditions to and encumbrances on the interest;

c. With respect to any interest transferred, in whole or in part, at any time during the reporting period, a description of the interest transferred, the nature and amount of the consideration received in exchange for the interest, and, if known, the identity of the person to whom the interest was transferred; and

d. With respect to any interest acquired during the reporting period:

1. The date when, the manner in which, and the identity of the person from whom the interest was acquired; and

2. The nature and the amount of the consideration given in exchange for the interest or, if acquired other than by purchase, the fair market value of the interest at the time acquired.

(4) Gifts.

(i) A statement filed under this section shall include a schedule of each gift in excess of \$20 in value or a series of gifts totaling \$100 or more received during the reporting period from or on behalf of any one person who does business with the school system or Board of Education.

(ii) For each gift reported, the schedule shall include:

- a. A description of the nature and value of the gift; and
- b. The identity of the person from whom, or on behalf of whom the gift was received.

(5) Employment with or interests in entities doing business with the school system or Board of Education.

(i) A statement filed under this section shall include a schedule of all offices, directorships, and salaried employment by the individual or member of the immediate family of the individual held at any time during the reporting period with entities doing business with the school system or Board of Education.

(ii) For each position reported under this paragraph, the schedule shall include:

- a. The name and address of the principal office of the business entity;
- b. The title and nature of the office, directorship, or salaried employment held and the date it commenced; and
- c. The name of each school system or Board unit with which the entity is involved.

(6) Indebtedness to entities doing business with the school system or Board.

(i) A statement filed under this section shall include a schedule of all liabilities, excluding retail credit accounts, to persons doing business with the school system or Board of Education owed at any time during the reporting period:

- a. By the individual; or
- b. By a member of the immediate family of the individual if the individual was involved in the transaction giving rise to the liability.

(ii) For each liability reported under this paragraph, the schedule shall include:

- a. The identity of the person to whom the liability was owed and the date the liability was incurred;
- b. The amount of the liability owed as of the end of the reporting period;
- c. The terms of payment of the liability and the extent to which the principal amount of the liability was increased or reduced during the year; and
- d. The security given, if any, for the liability.

(7) Employment with the school system or Board of Education. A statement filed under this section shall include a schedule of the immediate family members of the individual employed by the school system or Board of Education in any capacity at any time during the reporting period.

(8) Sources of earned income.

(i) A statement filed under this section shall include a schedule of the name and address of each place of employment and of each business entity of which the individual or a member of the individual's immediate family was a sole or partial owner and from which the individual or member of the individual's immediate family received earned income at any time during the reporting period.

(ii) A minor child's employment or business ownership need not be disclosed if the school system or Board of Education does not regulate, exercise authority over, or contract with the place of employment or business entity of the minor child.

(9) A statement filed under this section may also include a schedule of additional interests or information that the individual making the statement wishes to disclose.

(g) For the purposes of §6(g)(1), (2), and (3) of this chapter, the following interests are considered to be the interests of the individual making the statement:

- (1) An interest held by a member of the individual's immediate family, if the interest was, at any time during the reporting period, directly or indirectly controlled by the individual.
- (2) An interest held by a business entity in which the individual held a 30% or greater interest at any time during the reporting period.

- (3) An interest held by a trust or an estate in which, at any time during the reporting period:
  - (i) The individual held a reversionary interest or was a beneficiary; or
  - (ii) If a revocable trust, the individual was a settlor.
- (h) (1) The Panel shall review the financial disclosure statements submitted under this section for compliance with the provisions of this section and shall notify an individual submitting the statement of any omissions or deficiencies.
- (2) The Panel or Board of Education may take appropriate enforcement action to ensure compliance with this section.

**Section 6. Financial disclosure — Employees and appointed officials.**

- (a) This section only applies to the following appointed officials and employees.
  - (1) Superintendent;
  - (2) Deputy Superintendent;
  - (3) Assistant Superintendents;
  - (4) Director of Personnel;
  - (5) Director of Transportation;
  - (6) Coordinating Supervisor of Planning and Construction;
  - (7) Coordinator of Technology;
  - (8) Director of Research and Assessment;
  - (9) Supervisor of Food Service;
  - (10) Special Assistant for Environmental Safety and Risk Management;
  - (11) Supervisor of Purchasing;
  - (12) Director of Communications;
  - (13) Principals;
  - (14) Staff Attorney; and
  - (15) Any other persons identified by the Ethics Panel, Board of Education, or Superintendent.

- (b) A statement filed under this section shall be filed with the Panel or office designated by the Panel under oath or affirmation.
- (c) On or before April 30 of each year during which an official or employee holds office, an official or employee shall file a statement disclosing gifts received during the preceding calendar year from any person that contracts with or is under the authority of the Board of Education or the school system, including the name of the donor of the gift and the approximate retail value at the time of receipt.
- (d) An official or employee shall disclose employment and interest that raise conflicts of interest or potential conflicts of interest in connection with a specific proposed action by the employee or official sufficiently in advance of the action to provide adequate disclosure to the public.
- (e) The Panel or office designated by the Panel shall maintain all disclosure statements filed under this section as public records available for public inspection and copying as provided in §4(e) and (f) of this chapter.

### **Section 7. Lobbying.**

- (a) A person shall file a lobbying registration statement with the Panel or office designated by the Panel if the person:
  - (1) Personally appears before any school official or employee with the intent to influence that person in performance of the official duties of the official or employee; and
  - (2) In connection with the intent to influence, expends or reasonably expects to expend in a given calendar year in excess of \$500 on food, entertainment, or other gifts for officials and employees of the Board of Education or school system.
- (b) A person shall file a registration statement required under this section on or before the later of January 15 of the calendar year or within five days after first performing an act that requires registration in the calendar year.
- (c)
  - (1) The registration statement shall identify:
    - (i) The registrant;
    - (ii) Any other person on whose behalf the registrant acts; and
    - (iii) The subject matter on which the registrant proposes to make appearances specified in subsection (a) of this section.
  - (2) The registration statement shall cover a defined registration period not to exceed one calendar year.

- (d) Within 30 days after the end of a calendar year during which a person was registered under this section, the person shall file a report with the Panel or office designated by the Panel disclosing:
  - (1) The value, date, and nature of any food, entertainment, or other gift provided to a school official or employee; and
  - (2) If a gift or series of gifts to a single official or employee exceeds \$500 in value, the identity of the official or employee.
- (e) The Panel or office designated by the Panel shall maintain the registrations and reports filed under this section as public records available for public inspection and copying.

**Section 8. Exemptions and modifications.**

The Ethics Panel or the Board of Education, as appropriate, may grant exemptions and modifications to the provisions of §§3 and 5 of this chapter to employees and appointed officials who are not members of the Board of Education when the Panel or Board of Education determines that application of those provisions is not required to preserve the purposes of this chapter and would:

- (a) Constitute an unreasonable invasion of privacy; and
- (b) Significantly reduce the availability of qualified persons for public service.